What does a 21st century horticultural garden in the centre of downtown Toronto look and feel like? What can you do there?
In its more than 150-year history as a public park and garden, Allan Gardens has been a valued sanctuary and place of engagement with the natural world. While Toronto has grown up around it, Allan Gardens has also evolved. Today, it offers glimpses of its former horticultural splendour, but new thinking is required to unlock its vast potential and re-integrate with Toronto’s robust new urban life.

Downtown Toronto continues to densify at an astounding rate. This growth adds an exciting vibrancy, but a growing population of residents, workers, and visitors places extraordinary pressure on the public realm. To safeguard the livability of city life, our parks need to be adapted to accommodate more intensive levels of use while offering a higher quality experience. Allan Gardens, like many downtown parks, was designed to serve a smaller, less complex city.

In response to the dense urban growth of the past decade, many park and public realm-related organizations and initiatives have emerged, insisting on higher standards of quality and performance and experimenting with new funding models and operational partnerships. The City-led TOcore: Planning Downtown, an ambitious study which will inform a new secondary plan for downtown Toronto, analyzes this evolving parks system and proposes fresh and multi-scaled policy directions in a chapter called ‘Rebalancing Parks & Public Realm.’ Here, the City of Toronto is leading the way by recognizing the role that parks and their advocates play in the creation of a great livable city.

The Friends of Allan Gardens (FOAG) formed within this context of innovative advocacy and fresh thinking about downtown parks. Building on three decades of studies and planning, and in close partnership with the City of Toronto Parks, Forestry and Recreation Division and the Toronto Parks and Trees Foundation, FOAG is proud to present this vision document and call to action: the Allan Gardens Refresh.

The Refresh outlines a bold and holistic Vision and catalogue of Opportunities for revitalizing Allan Gardens and integrating it into the social and cultural fabric of the city.

As one of the city’s oldest designed landscapes, which is also endowed with significant built heritage resources, Allan Gardens is poised to play a much bigger role in enhancing quality of life in the city. Drawing on this potential, the Refresh project imagines a revitalized Allan Gardens as a high performance (horti)-cultural landscape: a public garden offering a wide range of meaningful opportunities to engage with and explore our relationship with plant life.

What does horticulture mean in modern-day Toronto? What should a 21st century horticultural garden in our urbanizing downtown look and feel like? What cultural traditions and practices might it reflect and what could you do there? We have a vision, and believe that the time for harvesting the best ideas for a re-inspired Allan Gardens has never been riper.

City Councillor Kristyn Wong-Tam, Ward 27, Toronto Centre-Rosedale

Janie Romoff, General Manager, Parks, Forestry and Recreation, City of Toronto

Andrew Sorbara, Chair, Board of Directors Toronto Parks and Trees Foundation

Chair, Board of Directors Friends of Allan Gardens
Allan Gardens is located on the traditional lands of the Mississaugas of the New Credit First Nation, the Haudenosaunee, the Anishnaabe, and the Wendat. The Friends of Allan Gardens acknowledges them and any other Nations who care for the land (acknowledged and unacknowledged, recorded and unrecorded) as the past, present, and future caretakers of this place named Tkaronto: “Where The Trees Meet The Water.”

FOAG looks forward to sharing the stewardship of this land with Indigenous organizations and support groups throughout the city, and with our many benevolent society neighbours adjacent to the Gardens.

FOAG recognizes the donation by George Allan to the citizens of Toronto of the five acres that became Allan Gardens, an early example of Canadian park philanthropy.

This report is dedicated to Joseph Green, former Founding Chair of the York University Department of Theatre and Dean of the Faculty of Fine Arts from 1973-80. Professor Green produced many works for stage and screen, and was an active and inspirational board member of Friends of Allan Gardens from 2013 to 2016.
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The Friends of Allan Gardens (FOAG) is a registered not-for-profit organization composed of neighbours, civic leaders, and engaged city builders.

FOAG BOARD MEMBERS:
- Andrew Sorbara - Chair
- Adele Freeman
- Michael McClelland - founder
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- Joseph Green - Emeritus
- Garth Armour, PFR *ex officio*
- Curtis Evoy, PFR *ex officio*

PRODUCTION ASSISTANCE: Rui Felix, Noah Scheinman, Carl Shura
ALLAN GARDENS TIMELINE
A CULTURAL AND SOCIAL HISTORY OVERVIEW

Pre-Contact Indigenous uses of the land occurred in and around Allan Gardens;
1790's Park Lots surveyed:
   100 acres intended for colonial elites;
1800's Indenture of the Toronto Purchase registered;
1810's Park Lot 5 purchased by William Allan;
1820's Moss Park villa constructed by William Allan;
1830's Toronto Horticultural Society founded;
1840's Homewood estate is built on northern part of Lot 5 by George Allan (William’s son);
1850's Geo. Allan offers oval 5 acres to Toronto Horticultural Society, with conditions;
1860's First pavilion built in Gardens, Prince of Wales opens new Botanical Gardens, plants a Canadian Maple;
1870's New (2nd) pavilion is constructed, becomes important city concert venue, fountain added at intersection of axis;
1880's City Assumes control of Gardens;
As part of his North American tour in 1882, Oscar Wilde gave a well attended lecture on “The House Beautiful” in the Horticultural Pavilion.
1890's Rose garden planted;
In 1893, Allan Gardens was the venue for a meeting of 1500 women led by Lady Ishbel Aberdeen, wife of the Governor General of Canada. The meeting established the National Council of Women of Canada (NCWC), an organization which would work for women’s education, suffrage, and other societal reform.
1900's 2nd pavilion burns but conservatory and its plant collection survive;
1910's Domed Palm House erected, plant collection from old conservatory is transferred to Palm House;
Organized by Toronto’s unemployed councils and the Workers’ Ex-Servicemen’s League, over two thousand Canadian Communists met in Allan Gardens in 1933 to protest the fact that their party had been virtually outlawed since 1931. Police attempted to disperse the demonstration by encircling protestors with their motorcycles and covering the crowd with a cloud of exhaust. The standoff lasted two hours.
1940's Neighbourhood and city transitions to post-war suburban ideals and downtown real estate value is diminished;
1950's Heritage fountain, fences and gates and Ionic portico removed, modernist cascading fountains and new greenhouses added, designed by Austin Floyd;
1960's Jarvis Collegiate Institute relocates north of site and land it occupied added to Allan Gardens;
During the summer of 1962, a group of orators and ‘ban-the-bomb’ advocates known as the “bearded poets” held demonstrations in Allan Gardens. In Spring 1963, as a result of these demonstrations, a bylaw amendment allowed public speaking in all Toronto parks upon
issuance of a permit, a major victory for the free speech movement in Toronto.

The media announced in advance that the leader of the Canadian Nazi Party, William John Beattie, would speak at a rally in Allan Gardens on May 30, 1965. That morning, four thousand anti-Nazi demonstrators gathered in the park. Six suspected Party members were severely beaten during the riot, which police broke up after only fifteen minutes. The Allan Gardens Riot has been called a watershed moment for Toronto’s Jewish community.

1970’s  Palm House designated under Toronto Historical Board’s first list of historical buildings;

Since the 1970s, Allan Gardens has served as an important meeting point for marches and other events as part of Pride Toronto, celebrating and empowering people with diverse sexual orientations, gender identities, and gender expressions.

1980’s  An ambitious Allan Gardens Revitalization Study issued by Arcop;

1990’s  Cascading fountains removed, semicircular pergola installed;

In 1999, homeless Torontonians and poverty activists set up camp in Allan Gardens with the goal of establishing a “safe park,” where homeless people could stay without worry of harassment. While city officials tallied by-law infractions – from operating barbeques without a permit, to nailing hammocks into trees – protesters occupied the park for four days. After police officers ended the standoff in a pre-dawn raid, a group of students took up the cause and kept vigil in the park every Friday night for a number of months.

2000’s  Series of studies and master plans issued, none strictly adhered to;

Since 2006, Sisters in Spirit Vigils – honouring the lives of missing and murdered Aboriginal women and girls – have been held on October 4 in cities across Canada, starting with 11 in 2006, and growing to 216 by 2014. The Native Women’s Resource Centre of Toronto has held Sisters in Spirit Vigils in Allan Gardens for the last several years, adding programming and events in the week leading up to the Vigil.

One week before the leaders of the G-20 were to hold their 2010 summit in Toronto, citywide protests began, especially rallying against poverty and capitalism. A group of one hundred demonstrators set up a tent city in Allan Gardens, which became both a starting point and a destination for a number of marches in the following days.

2010’s  FOAG reforms and constitutes as not-for-profit Board of Directors; issues ‘refresh.’
PLANNING IN CONTEXT

Both a Neighbourhood and Destination Park

In recent decades, the park has struggled to evolve in a coherent manner, due in part to two competing sets of pressures. On the one hand, Allan Gardens acts as a neighbourhood park serving the local community, while at the same time, it is a regional destination featuring a landmark conservatory that attracts tourists, school groups, and other visitors. Reconciling these distinct uses and expectations for the park underscores the need for a clear guiding vision.

The 2006 Masterplan

Intended to balance this challenging set of conditions, the most recent Allan Gardens Master Plan was completed in 2006 (authored by Landplan, following upon a series of predecessor reports). Stemming from its recommendations, a dog park and a children’s playground have been realized, bringing new regular users to the park.

The decade since the Master Plan was completed has seen a significant evolution in the way that Toronto approaches park planning and public realm improvements. Planning processes place a greater focus on public consultation, and a burgeoning parks movement has elevated public interest in and expectations for the quality of Toronto’s parks. In addition, the Truth and Reconciliation Commission’s findings urge a fundamental reconsideration of how Indigenous communities and values are actively acknowledged, respected, and included as we collectively re-shape our vision for Canada’s future, including our shared public spaces.

A More Inclusive Vision

Given the concentration of social services in the neighbourhood, Allan Gardens has long been a daytime congregation point for homeless people and other vulnerable members of the community. While they have a significant passive presence within the park, opportunities for them to actively participate in park programming and stewardship, and to interact with other visitors, have been limited. More Moss Park and the George Street Revitalization, two major projects in close proximity, respond to the particular needs of the more vulnerable in our community, and aspire to create welcoming, safe, and vibrant public spaces. Allan Gardens needs to evolve in a way that respects and includes all members of community.

Allan Gardens is also located nearby to a number of Indigenous cultural organizations, and an emerging Indigenous BIA. These groups currently make regular use of Allan Gardens, for instance, as the setting for the annual Sisters in Spirit vigil for Missing and Murdered Indigenous Women, organized by the Native Women’s Resource Centre, and engage in initiatives within the park, such as a recent temporary mural art project called ‘All My Relations’, which involved more than twenty Indigenous Artists, and explored visual representations of Indigenous life and culture in Toronto. The Indigenous Placemaking Council, a national organization, focuses on engaging Indigenous youth in placemaking initiatives, which aim to restore a strong Indigenous presence within Canadian communities. The Council has expressed a keen interest in thinking about the future of Allan Gardens.

Refreshing the Allan Gardens Master Plan

It is time to re-examine whether Allan Gardens is evolving in a way that honours its rich cultural heritage, reflects the needs and ideas of existing users, and nurtures its enormous potential to contribute to the livability and inclusivity of 21st century Toronto.

This document is not intended as a conventional park master plan. Rather, it is a Vision document which builds on the best ideas from many past reports, creates a platform for meaningful engagement with themes of Truth and Reconciliation, and reflects emerging models for contemporary public parks, including new concepts about partnerships, governance, programming, and stewardship. The Refresh is intended as a living and flexible document: it is not prescriptive, and input is welcomed. It reflects research into models of park revitalization from other successful and livable global cities.

Allan Gardens has served many roles within the history of Toronto and its ever-evolving urban imagination: a place of creativity, education, natural beauty, and influence. At present, the park is well used by a diverse range of communities, and continues to grow busier.
In early 2016 FOAG generated a draft list of park improvement themes based on recommendations from previous studies, internal workshops and other observations and comments from the public, beginning the ongoing process of engaging with the community and other stakeholders.

In 2016 FOAG met with the Parks, Forestry and Recreation [PFR] Division to discuss the status and outcomes of the many reports, revitalization studies, and master plan documents that addressed Allan Gardens’ identity and future. PFR requested that FOAG undertake a study of these past initiatives, distill them, and apply fresh thinking to Allan Gardens’ improvement. This undertaking was formalized in a Letter of Understanding.

In June 2016 FOAG convened a workshop in the Children’s Conservatory with representatives from PFR, City Planning, the Board of the Toronto Parks and Trees Foundation [TPTF], and faculty from U of T’s Landscape Architecture program to identify general themes for enhancement, and more specific programmatic and physical Opportunities.

In July, FOAG’s Board of Directors and representatives from PFR met with representatives from the consultant team of TOcore to share with them the Refresh mission, to learn about the findings of their report – both in general and with specific regard to parks – and to set the Allan Gardens Refresh in the context of Toronto’s urban realm renaissance.

In September, FOAG hosted a public open house in the Children’s Conservatory as part of Community Environment Day, hosted by Councillor Kristyn Wong-Tam. With in-progress ideas on display, board members engaged in lively conversations with interested members of the public about the future of Allan Gardens.

* For a full list of previous documents, please see RESOURCES on page 83
The refresh aims to lay the groundwork for a holistic revitalization of Allan Gardens – bringing new governance, programming, design excellence, and visitors to the park.

PRINCIPLES

**PROMOTE**
horticultural excellence, interest in plant life and cultivation and enjoyment of nature while provoking new interpretations of vegetal beauty and utility.

**RESPECT**,
MAINTAIN and ENHANCE the heritage qualities of the park, its conservatories and collections.

**PROVIDE**
new opportunities for people to enjoy, participate in and take stewardship of Allan Gardens at the neighbourhood scale, the city scale, and the regional scale.

THEMES

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The Refresh aims to lay the groundwork for a revitalized Allan Gardens – bringing new governance, programming, design excellence, and visitors to the park. Consistent with its historic role, Allan Gardens will be a place of creativity, education, natural beauty, and cultural influence. It will continue to evolve as part of a larger network of horticultural facilities within the city, characterized by its particularly urban context. Serving as a place of gathering and respite within a vibrant downtown, Allan Gardens will embody a distinctly Torontonian identity. It will offer a layered experience that springs from its Victorian roots but reflects its current reality, utilized and valued by diverse communities. The park will attract a wide range of visitors of all ages and backgrounds – from the neighbourhood, across the city, and beyond – and will offer nurturing, restorative, educational, and celebratory horticultural spaces to frame and broaden our complex cultural relationships with nature. Distinguishing it from conventional European-influenced horticultural gardens, Allan Gardens will embrace an inclusive concept of horticulture that includes diverse cultural practices and explores new opportunities for engagement between people and nature—such as encouraging dialogue between Victorian botanical principles and Indigenous horticultural practices. Guided by these goals, FOAG will work closely with the City of Toronto’s Parks, Forestry & Recreation Division (PFR), the Toronto Parks & Trees Foundation (TPTF), and other parks allies, and FOAG believes that a Park Conservancy would be an appropriate model through which to achieve this vision.

**PRINCIPLES FOR REVITALIZATION**

1. **Promote** horticultural excellence, rooted in a broad understanding of horticulture that brings together different practices and perspectives on the relationship between people and nature.

2. **Respect**, maintain, and enhance the components and qualities of Allan Gardens that reflect the park’s heritage value, including the tangible (such as the greenhouses and their collections) and the intangible (such as the park’s social functions).

3. **Provide** new opportunities for diverse visitors to experience and take stewardship of Allan Gardens, as both a neighbourhood park and a landmark destination within the city and wider region.

**VISION**
The Friends of Allan Gardens *refresh* aims to galvanize consensus around the Vision and Principles, assist in the identification of priorities, and catalyze, inspire, and guide the creation of unique partnerships and innovative funding models that will be required to support PFR and TPTF in the implementation of the many component parts of the revitalization.
WHERE DO WE GO FROM HERE?

NEXT STEPS:

SHARE
By sharing the FOAG Refresh with citizens, park users, community leaders, city builders, gardening amateurs and horticultural experts, a reinvigorated interest in the Gardens can blossom. We welcome feedback from all and will continue a process of broad consultation that will lead to the eventual integration of the Opportunities presented here.

Please visit www.friendsofallangardens.ca to join the mailing list, and keep up to date on progress, or email us directly at friendsofallangardens@gmail.com

PROGRAM
The city is currently exploring possibilities for its existing and future programming in Allan Gardens and ideas and data generated there will be aligned with Refresh Opportunities.

FOLLOW UP AND IMPLEMENT
FOAG will host a spring event in Allan Gardens to share progress and exciting plans for the summer.

PRIORITY ACTIONS:

FOAG recommends the prioritized implementation of four key Opportunities that would build momentum for the revival of Allan Gardens:

1. Implement the recommendations in the upcoming ‘state of good repair’ report for the conservatories, to ensure that all necessary repairs and restorations are made to the historic buildings, choosing long-lasting, appropriate and sustainable materials and methods. Restoring the existing facilities to excellent condition is the critical first step to enhanced user experience;

2. Develop, run, and maintain a Volunteer Program, bringing interested citizens into the Conservatory and Gardens as stewards, docents, and assistant gardeners;

3. Establish partnerships with neighbouring organizations and existing park user groups to identify and implement key programs and priority projects;

4. Build an innovative Greenhouse Link Building, creating a connected circuit of greenhouse spaces for new special display exhibitions, an expanded collection, and events, both public and revenue -generating;

5. Develop a Landscape Framework Plan to guide the placement and scale of new interventions and minimize further compartmentalization of the Gardens.
The plan opposite identifies historic character areas of Allan Gardens (both existing and those needing enhancement such as Jarvis Terrace) and important axes.

The refresh Opportunity descriptions on the following pages refer to these character areas.
Throughout the Refresh process, consistent Themes became evident. From each of these conceptual Themes, FOAG identified a set of definable and realizable Opportunities: some programmatic and operational (i.e. developing volunteer programs); some physical and horticultural (i.e. constructing a new link building). The following pages present FOAG’s working catalogue of Themes and Opportunities; additional ideas may arise as FOAG continues to seek public and stakeholder input. Ultimately, FOAG envisions the implementation of all of the Refresh Opportunities.

Each of the Opportunities must be holistically considered and fit within the framework of the historical landscape, community needs, funding, and sponsorship. For that reason, developing a Landscape Framework Plan for Allan Gardens is identified as a next-step priority.

**How to use the Document: Catalogue of Opportunities**

The opposite chart organizes the 30 Opportunities under 8 Themes of park improvement. Each opportunity is described and illustrated with successful precedents from around the world.

It is intended that each Opportunity or Theme will be championed and further developed and the path to their implementation stewarded by a range of entities: City departments, private donors, groups or institutions etc., within the defined Landscape Framework Plan.

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<td>1.3 Establish Programs for Temporary Public Art</td>
<td>2.3 Connect with the Jarvis Street Cultural Corridor</td>
<td>3.3 Create Outdoor Gathering Spaces</td>
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<td>1.4 Introduce Seasonal Night Lighting Displays</td>
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4.1 Develop An Indigenous Arboretum And Traditional Gardens

4.2 Create Programs for Temporary Demonstration Gardens

4.3 Develop an Interpretation Program

4.4 Develop a Children’s Garden

4.5 Enhance and Expand the Horticultural Collection

4.6 Host Events Related to Urban Gardening

4.7 Increase Horticultural Programming

5.1 Create Defined Park Entrances

5.2 Re-Imagine Surrounding Streetscapes to Define a Transitional Zone

5.3 Vegetate the Park’s Edges

6.1 Develop a Holistic Accessibility Plan for The Park and Conservatory

6.2 Provide a Works Yard that Services Park Management Requirements

6.3 Adopt Sustainable Management Practices And Systems

7.1 Create a Central Water Feature

7.2 Reinterpret Lost Paths and Garden Experiences on the Park’s East Side

7.3 Restore the Existing Palm House and Conservatories

8.1 Explore Models for Park Governance and Operation

8.2 Partner With Indigenous Groups to Manifest Truth and Reconciliation in Allan Gardens

8.3 Extend Visiting Hours in the Conservatory

8.4 Run a Volunteer Program
Allan Gardens has long served as a venue for important cultural activities, a locus of activism and civic engagement, and a site for ceremonial and sacred uses. Reflecting this social history, page 10 lists some of the significant events that have occurred, and in some cases continue to take place, in the Gardens. As Allan Gardens is revitalized, programs for existing and additional cultural uses and ceremonies (involving for example dance, fire, smudging, music, drumming, and storytelling) should be encouraged and supported. Opportunity 3.3 proposes enhancement of spaces to accommodate these and other programs in the Gardens.
1.2 ESTABLISH PROGRAMS FOR PERFORMANCE ARTS IN THE PARK

Continuing Allan Gardens’ long history as a setting for cultural gatherings, the park should serve as a venue for music and other performance art. The City’s 2001 “Market Research/Financial Viability Study for Allan Gardens” recommended that “artists should be involved with Allan Gardens, and music and art display programs expanded.” To that end, classical concerts that have taken place in the Palm House should continue, and more formal recitals could be staged in the Children’s Conservatory or in event spaces within the proposed Link Greenhouse (see 3.1). There are spatial opportunities for exterior performances: the Palm House Terrace could serve as a stage or seating for music, dance, or theatre, and be buffered from street noise with planting. Similarly, areas in the Arboretum or Jarvis Terrace (see Character Areas plan), enclosed or defined by planting and lighting, could shelter performances.
Temporary or seasonal public art displays can re-animate and recontextualize all areas of the Gardens, including within the Conservatory, and attract and engage more visitors. In addition to London’s Serpentine pavilion (where an innovative new pavilion is designed by an emerging architect every year) and New York’s PS1 Young Architects Program, New York’s Madison Square Park has an excellent program of engaging public art, usually large-scale sculpture. Winnipeg’s warming huts and Toronto’s Winter Stations competitions are good models for popular and fun winter shelters. Flexible partnerships with arts groups and cultural communities are key to the realization of the pieces. In Allan Gardens these installations could have a horticultural theme or engage the vegetal world in a creative, educative way, similar to the Mosaïcultures Internationales in Montréal.
Creative night lighting (of gardens, spaces, plants and architecture) would bring a new and adjustable ambience to the park, while extending its usable hours and enhancing safety. Light displays can be programmed seasonally (Harvest Party/Halloween, Solstice events, Pride, etc.) or to align with a Nuit Blanche circuit. Cohesively designed lampposts, architectural illumination highlighting the Conservatory, lanterns in trees and gardens, and new path lighting can be programmed together for atmospheric effect and to define nighttime spaces in the Gardens, while contributing to security.
2.1 ANIMATE AND IMPROVE PEDESTRIAN CONNECTIVITY TO WEST SIDE OF THE PARK

The west side of Allan Gardens facing onto Jarvis Street (‘Jarvis Terrace’ in the plan), was acquired incrementally by the City after the relocation of the Jarvis Collegiate Institute in the 1920s. For that reason, Jarvis Terrace is not well integrated with the Garden’s original formal organization east of the Palm House. The Conservatory divides the open space of the park, and the newer additions of the Children’s Conservatory and more recently the Children’s Playground, result in a lack of clear, integrated routes from Jarvis Terrace to the Arboretum. While there is a path along the north side of the greenhouses, there is no direct connection between east and west on the Gardens’ south side. A Greenhouse Link Building (see 3.1) would animate and define Jarvis Terrace, and provide the wing greenhouses with a formal western face and an entrance from Jarvis Street. New exterior pedestrian routes, such as a path from Jarvis Street to the Link Building, a route linking to Horticultural Lane (considered in the 2001 “Market Research/ Financial Viability Study for Allan Gardens”), and a formal connecting path defined by a pergola should be explored. This greater connectivity would allow a more active use of Jarvis Terrace.
While previous master plans and reports have not addressed connections with the surrounding churches, community consultation encouraged exploration of these relationships. There are a number of religious buildings in the immediate vicinity of Allan Gardens, and most are housed in significant heritage structures. Their architectural appearance, especially the three copper-clad steeples that mark all but one corner of the Gardens, contributes greatly to the context of the park, but more importantly, the churches perform vital public services for the wider neighbourhood. Two historic churches – the Jarvis Street Baptist Church and Grace Toronto Church – share the block with the Gardens, while St. Luke’s United Church and the Paroisse du Sacré-Cœur form part of the street edge on the periphery, and St Peter’s Anglican Church is one block away. The potential exists to learn more about the programs run by the various congregations and seek opportunities for collaboration with the park revitalization. As places of assembly, the churches may serve as convenient locations for holding meetings or classes related to the park, either informally or on a regular basis. Congregations should also be encouraged to participate in events in the Gardens.
2.3 Connect with the Jarvis Street Cultural Corridor

A 2001 study called “Toronto’s Urban Waterfront: Waterfront Culture and Heritage Infrastructure Plan,” produced for the City of Toronto’s Culture Department, introduced the idea of cultural corridors in the city – specifically major north-south streets that connect the city’s cultural resources to the waterfront. Jarvis Street was one of the identified cultural corridors. Once grand, Jarvis Street still invites an interesting walk, linking a string of significant public places from St. Lawrence Hall and Market, and St. James Park to Sugar Beach. Allan Gardens could contribute to the Cultural Corridor by animating the Jarvis Street frontage (which was not originally part of the Gardens). As the 2001 “Market Research/Financial Viability Study for Allan Gardens” observed, “the evolution of Jarvis Street into a ‘Grand Allee’ should be recognized; it suggests providing an imposing presence on Jarvis Street for the Conservatory.” The potential for food-vending, seating, or even art installations along the Jarvis Terrace would enrich the experience not only of Allan Gardens but also of Jarvis Street, making greater connections to the larger context and to the city as a whole.
Expanding the cultural activities of the park to the street edge
Rittenhouse Square Fine Art Festival - Philadelphia, PA (source: theconstitutional.com)
3.1 Build a New Greenhouse Link Building on the Park’s West Side

While Allan Gardens Conservatory is an excellent horticultural facility, it comprises significantly less space than most conservatories of a similar calibre. The six connected greenhouses in Allan Gardens currently cover 16,000 square feet. For comparison, the Phipps Conservatory in Pittsburgh includes over 43,000 square feet under glass; Chicago’s Lincoln Park Conservatory has over 92,000 square feet. If Allan Gardens were to gain greenhouse space, the park’s programmatic potential would also grow.

Both the City’s 2001 “Market Research/Financial Viability Study for Allan Gardens” report as well as Arcop’s 1987 Revitalization Study identified the construction of new greenhouses and “link structures” as a high-priority element of the recommended approach for revitalizing Allan Gardens.

The keystone idea of the Refresh, the construction of a Link Building would provide critical infrastructure for new programs, partnerships, and resources in Allan Gardens. Significantly increasing the amount of indoor space, the link could house horticultural programming such as new display gardens, demonstrations, classes, a rentable venue for events, and a café. These uses could foster new partnerships, attract many new and returning visitors, and generate revenue. With an entry and new program facilities adjacent to Jarvis Terrace, the Link would help to animate the Gardens’ west side. Importantly, it would enhance the experience of the current greenhouse displays, connecting the existing north and south wings, establishing a complete circuit to improve visitor flow, and creating clearly defined courtyard spaces.
There are currently no opportunities for food or drink in the park. In David Harvey’s 2010 paper “Fertile Ground for New Thinking: Improving Toronto’s Parks,” one of his five key recommendations is to “use food as a tool to engage people in parks.” The sale of food and beverages in an Allan Gardens cafe can attract visitors to the park, encourage them to linger, provide staff jobs and official staff presence, and serve as a source of revenue. An all-season cafe patio could be situated in Jarvis Terrace, the South Lawn or the North Grove, with associated interior spaces in the new Greenhouse Link Building. Temporary experiments such as food truck ‘pop-ups’ could test the concept.
Allan Gardens has long exerted citywide influence as a setting for social activism, civic expression, and cultural events. It has also served as a green public space for people of all backgrounds to stroll and informally congregate. The latter use reflects the concept of “receptive” recreational spaces, which the influential 19th-century park designer Frederick Law Olmsted believed were essential to the health of individuals and society.

Spaces within the park have naturally lent themselves towards these uses—for instance, the central north-south axis as a processional pathway, the basin of the former Victorian fountain as a space for gathering, playing, and people watching, and the Palm House Terrace as a stage for speakers, performers, and ceremonies.

In order to encourage existing and future cultural uses in the park (see Opportunity 1.1), and to enhance the park as a setting for more informal “receptive” forms of outdoor activities, existing spaces within the Gardens should be enhanced. The Palm House Terrace can be better defined as a civic living room within the park through improvements to edge plantings, improved seating opportunities, and through the provision of services (such as electricity and water) to allow for events. The historic portico can be re-built as an architectural backdrop to the terrace, and decorative light fixtures can enhance the atmosphere and improve safety at night. The historic north-south path could become a civic promenade, lined with benches and lighting, improved with an attractive pavement, and animated by a central water feature.
FOAG imagines that Allan Gardens will promote an inclusive concept of horticulture that encourages a dialogue between Victorian botanical principles and Indigenous practices. While this approach could inform all aspects of the Gardens, it could also take form within particular areas of the park. Some examples might include:

- An arboretum to interpret the Seven Grandfather Teachings of the Anishinaabe;
- Traditional or healing gardens of the Haudenosaunee featuring the Three Sisters (corn, beans and squash), as well as sacred plants common to many Indigenous Nations, such as sage, sweet grass, tobacco and cedar.
Consistent with Allan Gardens’ history as a centre of horticultural innovation and education, demonstration gardens would provide an opportunity to showcase the world of plants and introduce visitors to a range of horticultural principles and practices. The establishment of spaces and programs for demonstration gardens would create opportunities to connect individuals more intimately to plant life in Allan Gardens. Demonstration gardens would also help foster relationships and partnerships with garden clubs, urban farmers, plant societies, the Toronto Botanical Garden, and with the wider community through public programming.
Opportunities to encourage engagement with cultural, historical, and horticultural themes in Allan Gardens can be provided in a range of ways including a modern wayfinding and interpretive signage system. A comprehensive signage program will allow for independent exploration and navigation of the many specimens housed within the Conservatories, as well as specimen trees and plants in the Arboretum, North Grove, and Jarvis Terrace. The 2001 Market Research/Financial Viability Study observed that “interpretive signage, labeling, story-boards, hand-outs are virtually non-existent.” The 2004 Management Strategy called for a “unified signage system” for wayfinding as well as for conveying horticultural information and “messages of significance.”
4.4 DEVELOP A CHILDREN’S GARDEN

With the new, enclosed playground in Jarvis Terrace (near Horticultural Ave.) a feature specifically for children’s use has been added to the Gardens. Drawing lessons from other successful conservatories, such as Phipps in Pittsburgh, Allan Gardens could further appeal to families and children by offering a range of complementary child oriented spaces and programs. Imagine a whimsical series of garden spaces that engage the senses at the scale of a child, and programs to teach children to appreciate nature. A new Children’s Garden would most likely be situated south of the Children’s Conservatory, in close proximity to the playground, the Greenhouse Link, and the Washroom.
Children’s Discovery Garden
Phipps Conservatory, Pittsburgh (photo: Paul G. Wiegman)
4.5 ENHANCE AND EXPAND THE HORTICULTURAL COLLECTION

The Conservatory permanently displays plants from tropical, arid, and cool temperate climates, and offers popular seasonal flower shows. The grounds contain a collection of mature trees and newer replacements. Many respected Botanical Gardens boast special collections: Atlanta’s Botanical Garden is known for its collection of orchids, Denver’s Botanical Gardens for their rock gardens, and New York’s Botanical Gardens are seen as a museum of the plant kingdom.

A first step towards enhancing and expanding the horticultural collection is to take stock of existing resources. Currently no database exists of the plant specimens in either the Conservatory or the grounds. The creation of a specimen database would aid in the proper care of plants, and in the design of a specific vision for enhancing and expanding the collection, both under glass and outside.

A Tree Plan should also be developed which outlines a long range vision and clear management guidelines for the trees of Allan Gardens. The Plan would ensure that all efforts related to park trees (removals, maintenance, new plantings etc.) work toward a clear, consistent vision. Because of the horticultural history of the Gardens, and its existing inventory of significant trees, the notion of establishing an arboretum in a portion of the park could be an appropriate opportunity.
The Garden’s horticultural programming could educate about advances in vegetal food production and growing flowers and other specimens, with a specific focus on application in urban settings. Allan Gardens could serve as a venue for events focussed on locally grown food and plants, such as a local food market, seasonal workshops on urban farming and gardening, perennial and bulb exchanges, and demonstrations of new growing techniques.
Currently, horticultural programming in Allan Gardens centers on several main activities: a series of five annual shows, school group education programming, and a presence at Canada Blooms. Outside of these activities, there are few opportunities for public engagement with the wonders of horticulture. Allan Gardens is a natural venue for evening and weekend courses in special subjects (such as plant propagation, flower arranging, garden design, urban food gardening, and plant identification) for both adults and children. Programs for young people could utilize the Children’s Garden and could include summer camp programs in the park. The volunteer program (see 8.4) could provide additional opportunities for the public to learn about horticulture from enthusiastic new docents.
5.1 CREATE DEFINED PARK ENTRANCES

Allan Gardens was originally planned as an axial Horticultural Garden. Those axes remain and should be celebrated at the historical park entrances at the termination of Homewood and Pembroke Streets. The entrances to the diagonal paths at the two eastern corners (Sherbourne and Gerrard Streets and Sherbourne and Carlton Streets) should be similarly marked. A formalized entrance or entrances along the Jarvis Terrace edge (as recommended by the 2001 “Market Research/Financial Viability Study”) should be defined when planning progresses on the Greenhouse Link Building. Both the 2001 study and the 2006 Master Plan recommend defined park entrances that are more “welcoming” than the existing entry spaces. Decorative, celebratory gates in keeping with other new design elements, intensive specimen planting, lighting, signage, and wayfinding will bring a heightened sense of importance, created by the experience of a threshold into this historic urban green space. The importance of the Homewood and Pembroke gates could be reinforced with new, signalled pedestrian crosswalks across Carlton and Gerrard, facilitating access to the Gardens.
FOAG believes that the streetscapes surrounding the Gardens could be re-imagined to enhance the experience of the park, and to better integrate the park into the surrounding Garden District, a proposed heritage conservation district (HCD).

The pedestrian experience would be improved by a distinctive and cohesively-designed streetscape: upgraded street and sidewalk pavements and elegant curb details; street furniture including benches, light standards, planters, tree grates and waste receptacles; and distinctive tree and understory plantings. The character and details of the streetscape should be consistent with improvements within the Gardens. Reductions of the number of vehicular lanes should be investigated.

Historically, the north-south axis running through the Gardens continued along Homewood Avenue to the north and Pembroke Street to the south, with Allan Gardens serving as the focal point of a unique mid-nineteenth century subdivision plan for park lot 5. Coordinated streetscape improvements along Pembroke and Homewood should be implemented, in order to highlight this historically integrated relationship, and to create improved linkages to Moss Park to the south. Signalized pedestrian crossings at Homewood and Pembroke should be investigated. Improved streetscapes linking existing parks are consistent with TOCore’s vision for creating connected public space networks called ‘park districts’.

Redevelopment along the edges of the Gardens creates opportunities to enhance the streetscape and park experience. Shadow impacts on the park and especially the Conservatory would need to be carefully considered.
Currently the edge of the park is not well or consistently defined, and the experience of the verdant and tree-canopied space of the park diminishes at the perimeter sidewalks. As the 2001 “Market Research/Financial Viability Study” observes, “The gardens and their constituent parts are unframed; there is a blurring of the park at its edges, in that the park seems to bleed away; there is also a problematic pattern of lighting. Thus, a strong sense of entry and departure is absent.” This edge condition can be defined with low planting, decorative curbs and fencing, benches, and sidewalk trees. By defining the edge FOAG believes that a meaningful horticultural space can be contained within the grounds of the park, defined by a permeable green buffer that enhances the peaceful and natural experience of the park, especially the historic tree canopy of the Arboretum, while mitigating the visual impact and interruption of vehicular traffic and its noise.
Currently the Conservatory is not universally accessible, a deficiency which compromises the spirit of inclusivity associated with the history of Allan Gardens.

Accessibility in the park should be addressed in a holistic way, balancing AODA requirements with unique site conditions and heritage considerations. Impacts on plant material adjacent to existing pathways within the Conservatory, for example, would need to be carefully addressed.

Vehicular circulation at the perimeter and within the Gardens (for Wheel-Trans and accessible drop offs, maintenance vehicle access and loading, and drop off for school and tour busses) needs to be carefully planned to minimize space requirements and visual and physical impacts on the Gardens.

Opportunities to create new public Green P parking facilities as part of adjacent redevelopment projects should be investigated.
The contemplated expansion of greenhouse facilities (Link Building) to the west of the Conservatory would dislocate the existing works yard (the existing north courtyard), which services Allan Gardens as well as a number of other city parks.

A functional works yard should be planned in association with the Link Building, sized to service Allan Gardens alone. An underground facility, or, a surface yard accessed from Horticultural Avenue to the south of the existing playground (as proposed in the 2006 Masterplan) could be considered.

This challenging opportunity should accommodate park management requirements while maximizing amount of park space usable by the public.
Balled and Burlapped Trees
Nursery Work Yard (photo: Cathy Testa)
As a centre for urban horticulture, Allan Gardens should demonstrate and explore innovative approaches to all aspects of sustainable landscape management. A horticultural garden uses significant amounts of energy for lighting and heating the conservatory and pumping water, and water for irrigation. Material is imported to amend and improve soil fertility and to manage pests and disease. All of these practices, and the infrastructure which supports them are opportunities to demonstrate and innovate cutting edge techniques, to educate the public, and to promote a broader sense of stewardship and responsibility to the environment.

Specific opportunities include:

- Rainwater harvesting
- Greywater treatment and recycling
- Living Machine systems for waste water treatment and reuse
- Innovative monitoring technologies for measuring soil moisture and fertility, and organizing community stewardship
- On site composting
- Managing dog waste

The Water Factory in Direnpark Emmen Zoo, the Netherlands, showcases and educates visitors about innovative approaches to waste water treatment within a greenhouse setting. Using plants and a range of different micro-organisms, water is treated in a ‘Living Machine’, and recycled in various ways associated with the running of the zoo.
ALLAN GARDENS refresh
7.1 CREATE A NEW CENTRAL WATER FEATURE

For decades, the focal point of Allan Gardens was the ornate Victorian fountain and basin at the centre of the Gardens, directly in front of the Palm House. The fountain brought the sound, sparkle and freshness of water that so commonly contributes to great park spaces around the world. In the 1950’s regeneration of the Gardens, the fountain and basin were removed following the designs of landscape architect Austin Floyd. The feature was replaced with a series of shallow disc basins of increasing diameter that allowed water to cascade from the Palm House Terrace. These basins were also eventually removed and the Gardens have remained waterless, with the exception of a diminutive drinking fountain, located where the grand fountain once stood. The loss of the original fountain is mourned in all planning reports for Allan Gardens. There have been numerous calls to restore the fountain to its original and rightful place.

The theme of ‘water in the park’ is broad and the opportunities are varied. There is the potential to restore the original fountain as an absent element, however, new designs that incorporate water as a symbolic element, or which interpret Indigenous perspectives towards water, can also serve community identity and enhance experience.
Since its first iteration, the east lawn of Allan Gardens (the proposed Arboretum) has gone through numerous changes. The original landscape design is uncertain, but the earliest plans show a variety of axial routes overlaid with curving and meandering paths. Most recently, expedient cross-park routes – called ‘desire lines’ – were established, and all of the smaller meandering paths have disappeared.

The 2006 Master Plan proposes the introduction of new radial paths that centre on the Palm House, highlighting the symmetrical nature of the original Gardens. Examining the historical mapping of the park more closely it is clear that some of the lost paths might be reinstated or reinterpreted. The axial routes provide a practical route to get through the park. The meandering paths, however, were intended for strolling, a way to appreciate and explore the Gardens in a more gradual, contemplative and leisurely way. These leisurely paths were inspired by the Gardenesque movement that gave birth to Allan Gardens. Re-establishing the meandering path system can interpret the historic roots of the Gardens, and, in combination with the development of new gardens along the route, can create new opportunities for horticultural appreciation.

Allan Gardens
Historic Postcard

Preservation of Historic Garden Landscape
Halifax Public Gardens - Halifax, NS
The most significant cultural landmark on the site is the central dome and cupola of the Palm House. It is the gem-like architectural centrepiece of the horticultural greenhouses and the focal point of Allan Gardens. The Palm House was completed and opened in 1910 to replace an earlier pavilion that was destroyed by fire. The earlier pavilion was an important venue for Toronto’s social scene. Horticultural displays and musical performances were held, along with presentations and lectures. Notably, Oscar Wilde spoke on the topic of “The House Beautiful” as part of his North American tour of 1882. The current Palm House, designed by the office of Toronto City Architect Robert McCallum, is the central component of a collection of later greenhouse wings added in the 1950s, with the most recent addition being the Children’s Conservatory, brought from the University of Toronto in the 1990s.

The maintenance of the Palm House has been a major concern for a number of years and was referenced in the 2006 master plan. While a state-of-good-repair policy is in place, the overall structural repair of the Palm House has not been addressed. The most recent condition report was completed in 2017 by Baird Sampson Neuert Architects and it outlines the most significant and urgent repairs. FOAG advocates that the recommendations of the Baird Sampson Neuert report be implemented.

Originally the Palm House was graced with an elegant limestone Ionic colonnade portico, through which one entered on a central axis. The portico was removed during the modernizations of the 50’s. The single central axis entry was sealed and two new entrances cut through the domed side pavilions. Re-construction of the Portico would contribute to the grand experience of the Palm House and its terrace.
Palm House Historic Postcard Showing Colonnade Portico
Allan Gardens, Toronto
The past decade has seen new models for improved and focussed public park governance and programming. Many historic public parks and botanical gardens in the United States have entered into successful public-private partnerships between municipal parks departments and motivated and organized friends’ groups, horticultural societies, and concerned citizen groups. These partner organizations often refer to themselves as Conservancies. The Central Park Conservancy is a well known example overseeing the programming and maintenance of Central Park in New York. In April 2014, with support from TD Bank, FOAG commissioned a report authored by Toronto Parks People and the Martin Prosperity Institute called “Growing Opportunities: Investing in, revitalizing, and sustaining Allan Gardens”. The report championed the need to consider new models for park governance and partnership opportunities in Toronto parks generally, and Allan Gardens specifically. FOAG believes that Allan Gardens, as a cherished public space, should always be supported and owned by the City of Toronto, but that spaces, facilities, and programming could be better delivered and operated through a conservancy model.
8.2 PARTNER WITH INDIGENOUS GROUPS TO MANIFEST TRUTH AND RECONCILIATION IN ALLAN GARDENS

Opportunities should be explored to partner with Indigenous groups to provide spaces and support for expressions of Truth and Reconciliation, such as events, ceremonies, healing spaces, gardens, and water features. Neighbouring Indigenous groups have expressed a strong interest in Allan Gardens, and already use the park in various ways. FOAG will seek counsel from these groups on appropriate initiatives.

“All My Relations” Mural Unveiling
Allan Gardens, Toronto (source: blogTO)
Unveiling of Monument to Missing and Murdered Aboriginal Women
The Forks National Park, Winnipeg MB (source: CBC News)
Currently the conservatories are open to the public from 10am to 5pm, seven days a week. This timing precludes daytime workers from visiting the conservatory, especially on weekdays. The proposed volunteer program could provide staffing support to extend visiting hours. Special evening events, such as performances or display exhibitions, could also provide opportunities for after-hours access. Later hours could also provide an opportunity to light greenhouse interiors, adding to the drama of the gardens at night (see 1.3).
Volunteers are an important way to build citizen ‘ownership,’ stewardship, and oversight of the Gardens. Volunteers care, and are motivated to share their enthusiasm for their causes. New classes and programming can train volunteers as docents, to lead tours of the conservatory collections and the grounds, and assist with simple park maintenance (litter and debris), seasonal planting events (alongside city horticulturalists), and support and leadership of FOAG-sponsored events in the Gardens.
Pennsylvania Horticultural Society Garden Tenders
Philadelphia, PA (source: phsonline.org)
1986  “Allan Gardens Revitalization Programme”  Dept. of Parks and Rec.

1987  “Allan Gardens Revitalization Study” by Arcop Architects [large link greenhouse proposed]

2001  “Preliminary Discussion Paper: Market Research/ Financial Viability Study for Allan Gardens” by Roger Jones


2003  “U of T Greenhouse Relocation to Allan Gardens” (Children’s Conservatory) Staff Report


2006  “Allan Gardens Landscape Revitalization Strategy and Management Plan” by The Landplan Collaborative Ltd et al

2006  “Technical Appendices – Archaeology, Servicing & Tree Inventory and Management Strategy”

2007  “Conservatory Programme Models” by Landplan Collaborative Ltd. et al

2009  “Allan Gardens Conservatory Plant Study” by Landplan Collaborative Ltd. et al

2010  “Fertile Ground for New Thinking; Improving Toronto’s Parks” by David Harvey for the Metcalf Foundation

2012  Allan Gardens Heritage By-Law Designation and Heritage Evaluation Report

2014  “Growing Opportunities: investing in, revitalizing and sustaining Allan Gardens” by Martin Prosperity Institute and Toronto Park People

2016  “Garden District Heritage Conservation District Plan” by City of Toronto Planning

2016  “Rebalancing Parks & Public Realm” in TOcore; Planning Downtown Proposals Report

We imagine a revitalized Allan Gardens, which grows from its heritage roots as a horticultural garden of creativity, education, natural beauty, and cultural influence to become a year round green oasis and vibrant landmark in the heart of downtown Toronto.