

NIMBYism & SOCIAL INCLUSION:

Understanding the linkages

CIP Conference, 4 July 2019





Stage in the planning process

"Since every construction project is located near somebody, NIMBYism often results in little housing getting built anywhere."



The Role of Time

"Secondary suites is a good example, something that 10 years ago was much more controversial than it is now. ... there isn't as much of a NIMBY issue with them as there used to be."



The Role of Language

"The term NIMBY [is] a very judgemental term that implies selfishness, ignorance, and irrationality on behalf of neighbourhood people in particular."

("All Housing is Social Housing" NHC Session, 2018)

"[T]he reality is we should come up with a different term [for NIMBY], because we villainize these people..."



The Role of Language

"I don't like the term NIMBY ... I prefer to call it 'housing discrimination'."

"NIMBYism does often masquerade as discrimination; it's often: "I don't have a problem, however..."



Can NIMBYism be overcome?

Yes, provided we step up in the areas of:

- *Public education and awareness
- Including vulnerable populations in consultations and public engagement activities (ensuring more diverse voices at the table, over-sampling of 'populations at the margins')
- Transparency in process and procedures
- New ways of communicating (speaks to language, methods and approaches to communication), convey the constraints, opportunities, benefits



Affordable Housing Development Process in the City of Ottawa



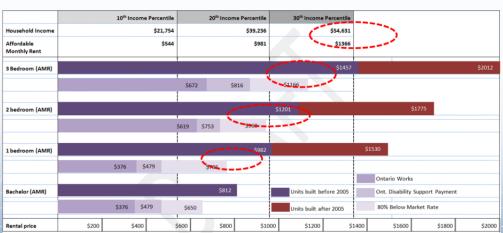


NIMBY, Gentrification & Increasing Housing Costs





neighbourhood to neighbourhood.





Heron Gate evictions point to growing affordable housing crisis in Ottawa







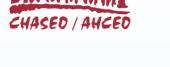




















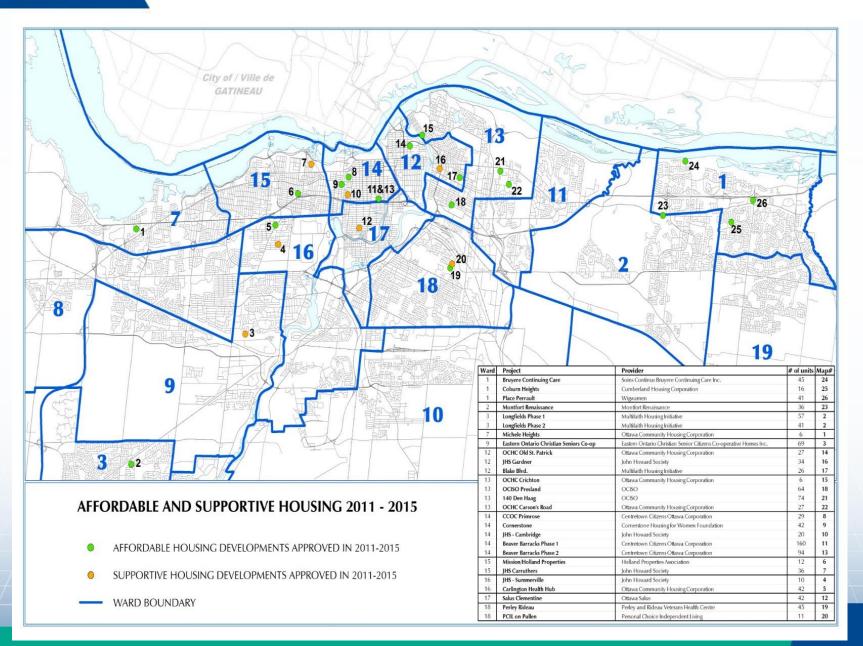
Youth Services Bureau of Ottawa













Typical Affordable Housing Development Process

Obtain Funding and/or Land Conduct a
Request
for
Proposals

Seek
Council
Approval
for Specific
Projects

Award
Funding &
Land to
Successful
Proponent





Revised Affordable Housing Development Process

Obtain Funding and/or Land Obtain Council Approval for Selection Process

Conduct a Request for Proposals Award
Funding &
Land to
Successful
Proponent

Start Planning Process





Public Consultation Process

- Notify affected Ward Councillors
- Notify Mayor and Council, Community Associations and Housing Sector
- Reach Out to Community Association Leaders
- Organize tours of small groups to other communities to review similar developments
- Organize a Public Information Session



Public Meeting Agenda

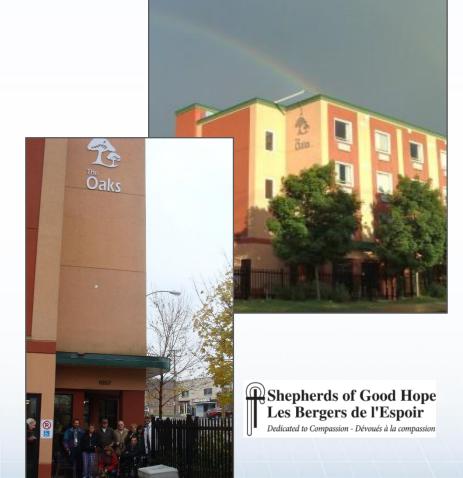
- Overview of Housing Context and Affordability Challenges
- Overview of Housing Service System in the City
- Introduction to Housing Provider (e.g., John Howard Society)
- Description of Project
 - Site Plan
 - Programming
 - Tenants / Clients
- Allow residents to voice concerns
- Acknowledge concerns and respond with empathy (not arguments)



Shepherd's of Good Hope:

The Oaks

- Canada-Ontario Affordable Housing Program Extension (2009), \$6M in funding
- Operating funding from CHPI under Housing with Related Supports (Dom Hostel funding)
- Managed Alcohol program
- Additional funding from Champlain LHIN
- 55 chronically homeless men and women
- Completed in 2011





John Howard Society: (Gardner Street)

- Investment in Affordable Housing (Year 3), \$4M in funding
- Action Ottawa Capital Grant, \$600,000
- Operating funding from City of Ottawa, Strategic Initiatives
- Additional funding for clinical supports from the Champlain LHIN
- 34 chronically homeless men
- Completed September 2015







Building Better Revitalized Neighbourhoods Initiative



1770 Heatherington Road





Thank You

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Adult Housing Services - Enhanced Supportive Housing



Carruthers





















A Community Partnership

- Opened April 2018 Carruthers has 36 individual apartments with wrap-around 24/7 health and social supports for chronically homeless individuals who are living with complex physical, mental health and addictions issues
- Community Partnerships
 - Funder: City of Ottawa Housing Branch
 - · Developer: PBC Group
 - · Operational partners: Medical services provided by Ottawa Inner City Health









Carruthers Enhanced Supportive Housing - Housing First Approach

- Pathways to Housing Fidelity Model
- At Home / Chez Soi (85% success rate)
- What about the other 15%?
- When Housing First is not enough?
- Chronically Homeless, complex mental health and physical health issues, extremely high patterns of drug and alcohol abuse, persistent involvement with the criminal justice system



Who lives here

- Men and Woman who have been homeless for greater than 180 days in the year prior to housing.
- Have an addiction, mental health, physical health issue or concurrent disorders that requires intensive onsite supports

Staffing and supports

- Never less then 2 staff (24/7 365) providing medical and social supports
- Case Management team
- Primary health care team with doctor, nursing and personal support care
- Psychiatric care for those who need it



NIMBY

Who wants us to live next door???

- Fear of the unknown:
 - What will the building look like?
 - How will the constructions effect my day to day life?
 - What will the residents be like?
 - Will these resident increase the crime in my neighborhood?
 - Will my property value decrease?
 - What can we do if we have a problem?



Community Engagement

- Attend local community association meetings starting in the development phase
- Be in regular contact with your local government representatives (municipal, provincial and federal)
- Community consultation and communication with local residents and businesses before, during and after the development and build
- Having a strong relationship with your local police or community police officer has been a great help
- Be available 24/7 for the community to address concerns
- Philosophically: Being part of the community and wanting to ensure it is safe, secure and enjoyable place to live, work and play for all



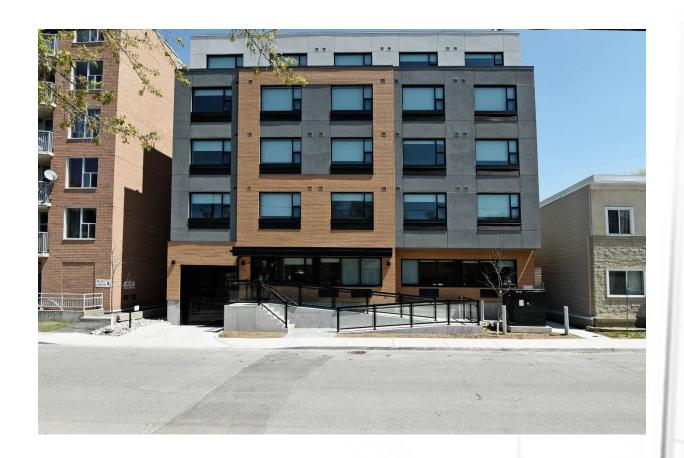
Questions?

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Multifaith Housing Initiative



Who we are today



• We are a multi-faith organization: Over 80 faith communities: Christian, Muslim, Jewish, Hindu, and Unitarian faith groups and others in the Ottawa community working together to address the need for affordable housing in Ottawa

How we do it









Upcoming projects



 Veterans' House; Working with Anglican Diocese on a potential project

What Makes MHI Unique? Grassroots/community



Programs that promote social inclusion

What Makes MHI Unique? Inclusive Design



What Makes MHI Unique? Grassroots/community



- Community Building at MHI; We promote and celebrate multifaith festivities
- RRC support; Home work club, Seniors Coffee, Children's program, Play group
- Partnership with LWP, NROCRC, CCI; Sequoia Church

What Makes MHI Unique? Grassroots/community



Developing neighborly relations: Engaging other neighbors outside of our tenants.

Thank you





Social Inclusion and NIMBYism in Canadian Mixed-Income Housing

Josée Dion MCIP





Overview

Issue

Research evidence has shown that some people in greatest need have experienced NIMBYism in mixed-income housing projects.

Research questions

What leads to successful social inclusion in mixed-income housing projects and how is NIMBYism overcome?

Implications for housing providers

Findings are to be used to make up-to-date content and guidance available to housing providers to help support the success of affordable housing projects.



Literature

Individual actions to protect one's individual rights and interests that can be shaped by specific fears, such as fears of increased crime.

Institutionalized actions to oppose social housing that may take the form of local government actions that restrict the supply of multiple-unit housing.

Other authors distinguish formal opposition actions from informal ones, the latter being implemented when the formal actions appear to fail.



Consequences of NIMBYism

Fears expressed by the population	Impacts on housing providers
 Safety and quality of life Traffic and parking problems Noise Effect on home values Effects on the natural environment Reduction of green spaces Esthetic effects Impacts on local services and amenities Regulations, restricted access to funding, etc. 	 Construction delays Rising costs (permits, construction costs, utilities, etc.) Need to relocate a project, incurring legal costs Loss of funding related to permit or approval delays Possible legal actions Inability to fulfil their mandate Reduced services for vulnerable populations





Case studies and promising practices



Promising practices: The Oaks, Ottawa, Ont.

- Located in Carlington, a residential area.
- Supportive housing project: 30 units for clients of the Managed Alcohol Program (MAP), 15 units for aging residents and 10 for individuals living with mental health challenges.
- Receptiveness: People felt taken by surprise—concerned about crime, the population moving in, decreases in their property values.
- Mitigation: Door-to-door campaign, public information session, support from councillor and local police chief.



Promising practices: Olivia Skye, Vancouver, B.C.

- Located in the Downtown Eastside neighbourhood of Vancouver.
- High-rise building, comprising 198 units for mixed-income households: at welfare and affordable rates. The project required a rezoning process to add two storeys and increase density.
- Receptiveness: Community associations requested that all units be at welfare rates, and there were concerns about the project's impacts on adjacent properties.
- Mitigation: Housing provider: i) was transparent about the location and neighbourhood, ii) held an urban design panel, iii) had support from the council, and iv) had open house sessions.



Promising practices: Steve Cardiff Tiny House Community, Whitehorse, Yk.

• This micro-house pilot project, Steve Cardiff Tiny House, was to address the shortage of affordable housing (rental apartments) in Whitehorse.



- The project, located in a residential area, required a zoning amendment to increase density.
- **Receptiveness**: The project received some pushback from residents who were concerned about public safety and location.
- Mitigation: The project proponent was able to secure supporting voices at the public meetings. Media helped communicate the rationale for the project. The project is aligned with the City's 10-year plan on homelessness.

Lessons learned: communications and relationship building

- **Proactive relationship building:** In all of these case studies, informal channels were used: door-to-door campaign The Oaks, Open house sessions Olivia Skye.
- Early communication about the project: For Steve Cardiff Tiny House Community, the media were positive and helped communicate the rationale for the project. All projects were supported by the city council and service providers.
- Being present and demonstrating that project proponents wish to find a solution: In reaction to the community's fears and concerns, proponents of the Olivia Skye organized an urban design panel to get feedback on the design from community members.



Lessons learned: partnerships

- Collaboration and partnerships: The Oaks had various forms of expertise available to cover all aspects of the projects, including facilities and health care services (Ottawa Inner City Health and the Canadian Mental Health Association).
- Support from volunteers in the construction sector: For the Steve Cardiff
 Tiny House Community, support from volunteers in the construction
 sector helped to voice the benefits of the project.
- Working with a partner that is part of the construction sector: For The Oaks, the project was managed by a private construction firm that had expertise in managing risks associated with NIMBYism.

Lessons learned: evidence-based approaches

Prevention of Post-Construction NIMBYism

- Housing providers of mixed-income housing project can use data gathering to show benefits of a projects and actual impacts on their surroundings.
- The John Howard Society (JHS), proponent of the Rita Thomson
 Residence (Ottawa) for individuals who experiences homelessness,
 keeps track of any event that would be recorded at the Ottawa Police.
 This new approach is appreciated by the community.
 - For JHS, the ongoing management and prevention of any NIMBYism is highly important as it may affects other projects.



Lessons learned: project planning

- Alignment with a city's plan to combat housing issues: Steve Cardiff
 Tiny House Community was aligned with the City's homelessness plan.
 It reduced potential barriers.
- Flexibility was a key factor for the Olivia Skye project, in terms of density and project design.
- For each project: formalized consultation processes helped the communities to express their fear and seek explanations about strategies to overcome NIMBYism.



Thank you!

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